# Before the FEDERAL COMMUN ICATIONS COMMISSION Washington, D.C.

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To the Secretary

#### PETITION FOR RULEMAKING

Respectfully Submitted,

JANSKY-BARMAT TELECOMMUNICATIONS

INC.

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#### EXECUTIVE SUMMARY

This Petition For Rule Making concerns modification of the Commission's Rules to incorporate certain results of WRC-03. The results of concern which have yet to be incorporated relate to the Fixed Satellite Service (Earth-to-space) band, 13.75-14.00 GHz. The 2003 ITU-R World Radio Conference modified the conditions for use of this allocation to allow for the implementation of Fixed Service Satellite earth stations as small as 1.2 m whereas today only 4.5 m earth stations are generally permitted under the rules.

Grant of this Petition would greatly enhance the services which would be made possible to the American marketplace, which has been inhibited by the imbalance between the spectrum availability of only 500 MHz in the Ku uplink allocations, compared to the 750 MHz of downlink Ku spectrum. Such services are capable of being provided by a number of geostationary communication satellites already providing service to the United States.

The Petition sets forth the background for this Petition and specifies the nature of the proposed changes.

#### 1. Introduction

This Petition for Rulemaking concerns the modification of the Commission's Rules to reflect certain unimplemented results of the 2003 World Administrative Radiocommunication Conference (WRC-03), and subsequent related action by Study Group 4 of the Radiocommunication Sector of the International Telecommunications Union (ITU) regarding use of the band 13.75-14.00 GHz by the Fixed Satellite Service (FSS). The proposed rule changes will allow for the further development and use of the Fixed Satellite Service in the United States through balancing the amount of spectrum available for Ku-band FSS uplink transmissions with spectrum for FSS downlink Ku-band transmissions through expansion of available spectrum particularly for small earth stations with antenna sizes as small as 1.2m.

This imbalance in uplink FSS spectrum in relation to downlink spectrum has been in existence for over 20 years, and has inhibited the development of Ku band V-Sat type networks and their associated markets.

This Petition provides information on the background of the 13.75-14.00 GHz allocation, a discussion of the existing FCC rules and what should be changed, a statement concerning the public benefit, and associated appendices.

#### II. Background

#### A. Pre-WRC-03 Use of the band 13.75-14.00 GHz

The history of the band 13.75-14.00 GHz use of the Fixed Satellite Service (FSS) begins at WARC-92 held in Torremolinos, Spain. This conference contained an agenda item which provided for the expansion of Ku-band uplink spectrum to bring it into balance with the then available downlink spectrum allocations for the FSS at Ku band. Before WARC-92 there was 750 megahertz available for downlink Ku band spectrum and 500 megahertz available for uplink. Thus there was an imbalance of 250 MHz for the uplink.

As it was important that the additional spectrum be contiguous to the existing uplink spectrum, an initial proposal was made by the satellite community to establish an FSS primary allocation in the band 14.50-14.75 GHz. However, this was met with considerable opposition from a number of countries including the United States. Subsequently, a proposal was made to allocate the band 13.75-14.00 GHz to the FSS. However, as this proposal was made at the conference itself without adequate preparatory analysis, no sharing studies had been performed in advance to establish a viable basis for coexistence of the FSS with other services in the band with equal Primary status in particular the Radiolocation Service (Radars) (RLS).

The WARC-92 added the FSS to the band 13.75-14.00 GHz on a Primary basis giving it co equal status with the Radiolocation Service (RLS). However, it also adopted footnotes to this allocation applicable to the FSS which provided the basis for protecting the RLS. The applicable footnotes were Nos. 5. 502, and 5. 503. No. 5.502 limited the minimum size antenna diameter of the FSS transmitting earth station to 4.5 m and the e.i.r.p of any emission to a minimum of 68 dBW. These footnotes and other related footnotes were adopted by the US and are effectively the basis for the existing FCC rules for the FSS in this band.

At WRC-2000, Istanbul, several countries proposed to reduce the minimum size earth station in this band to 1.2 m. Indeed, it was learned that some countries were actually implementing the use of earth stations with this size antenna contrary to the existing rules. It was only with great effort that such a step was delayed due to lack of study of the sharing conditions which would apply, but a resolution was agreed to put the matter on the agenda of WRC-03. Subsequently, the next three years were devoted to developing the sharing criteria which would permit the use of FSS Earth stations in the band as small as 1.2 m.

#### B. Results of WRC-03

WRC-03 had on its agenda consideration of changing the footnotes referenced above to permit the use of earth stations with smaller diameter antenna. The lead group within the ITU-R for addressing this agenda item was a special Task Group, TG-4-7-8. This was in recognition of the co-primary services in the band: Fixed Satellite Service, Radiolocation Service, and the Space Research Service.

The technical and regulatory preparation for the agenda item was carried out in this group. The material developed analyzed the sharing situation particularly between the FSS and the RLS as reflected in the Conference Preparatory Report (CPM). It was indicated that the FSS earth stations could use smaller antenna sizes in the 13.75-14.00 GHz even as small as 1.2m. The principle difficulty concerned those earth stations of such a size which could be located near the coast of a country. Considerable effort was devoted to developing a methodology which would provide a basis for appropriately locating small earth stations sufficiently distant from a coast to avoid unacceptable interference to the Radiolocation Service when used on ships. The principle RLS application in this band is ship borne radars.

In consequence of the analyses and methodologies developed in TG 4-7-8, and reflected in the CPM, the WRC-03 revised footnotes Nos. 5.502, and 5.503 to reflect this new sharing situation. The new footnotes state:

5.502 "In the band 13.75-14.00 GHZ, an earth station of a geostationary fixedsatellite service network shall have a minimum antenna diameter of 1.2m and an earth station of a non-geostationary fixed-satellite service system shall have a minimum antenna diameter of 4.5 m. In addition, the e.i.r.p., averaged over one second, radiated by a station in the radiolocation or radionavigation services shall not exceed 59 dBW for elevation angles above 2 degrees and 65 dBW at lower angles. Before an administration brings into use an earth station in a geostationary-satellite network in the fixed satellite

that the power flux-density produced by this earth station does not exceed:

-115 dB (W/ (m2. 10 MHz)) for more than 1% of the time produced at the low water mark, as officially recognized by the coastal

State.

-115 dB (W/ (m2. 10 MHz)) for more than 1 % of the time

produced

3m above ground at the border of the territory of an

service in this band with an antenna size smaller than 4.5 m, it shall ensure

administration

deploying or planning to deploy land mobile radars in this band,

unless prior agreement has been obtained.

For earth stations within the fixed-satellite service having an antenna

diameter

greater than or equal to 4.5m, the e.i.r.p of any emissions should be at least

68

dBW and should not exceed 85 dBW. (WRC-03).

5.503 In the band 13.75-14.00 GHz, geostationary space stations in the space research service for which information for advanced publication has been received by the Bureau prior to 31 January 1992 shall operate on a secondary basis. Until those space stations in the space research service for which information for advanced publication has been received by the Bureau prior to January 1992 cease to operate in the band:

- in the band 13.77-13.78 GHz, the e.i.r.p density of emissions from any earth station in the fixed satellite service operating with a space station in geostationary orbit shall not exceed:

- i) 4.7D+28 dB(W/40 kHz), where D is the fixed satellite earth station antenna diameter(m) for antenna diameters equal to or greater than 1.2 m And less than 4.5 m.
- ii) 49.2 + 20 log(D/4.5)dB(W/40 kHz), where D is the fixed satellite service earth station diameter(m) for antenna diameters equal to or greater than 4.5 m and less than 31.9 m
- iii) 66.2 dB(W/40/ kHz) for any fixed satellite service earth station antenna diameter(s) greater than 39.1m
- iv) 56.2 dB(W/40/kHz) for narrow band (less than 40 kHz of necessary bandwidth) fixed satellite earth station emissions from any fixed satellite earth station having an antenna of 4.5 m or greater;
- the e.i.r.p. density of emissions from any earth station in the fixed satellite service operating with a space station in non-geostationary satellite orbit shall no exceed 51 dBW in the 6 MHz band from 13.772 to 13.778 GHz.

Automatic power control may be used to increase the e.i.r.p. density in these frequency ranges to compensate for rain attenuation, to the extent that the power flux-density at the fixed satellite service space station does exceed the value resulting from use by an earth station of an e.i.r.p. meeting the above limits in clear sky conditions.(WRC-03)."

The United States recognizes this modification to the international Radio Regulations as a signer of The Final Acts of WRC-03, and in accordance with the provisions of these Acts, their provisions became international law as of July 1, 2003 (See special dates in Article 59 of the Radio Regulations).

#### C. Development of ITU-R Recommendation

WRC-03 also adopted Resolution 144 which invited the ITU-R to develop Recommendations to establish technical or operational methods to facilitate sharing and

greater flexibility in the deployment of FSS earth stations smaller than 4.5 m in the band 13.75-14.00 GHz, and which also could be used for establishing bi-lateral agreements between administrations. Such an effort was successfully undertaken by ITU-R Working Party 4A, Efficient Use of the Geostationary Orbit.

ITU-R WP-4A developed a Recommendation which contains three methods for determining whether FSS earth stations at a given location can transmit in the band 13.75-14.00 GHz without exceeding the pfd specified in RR 5.502(WRC-03). The Recommendation also provides additional measures that administrations of small and narrow countries can consider when deploying FSS earth stations. This Recommendation was agreed by WP-4A's parent Study Group 4, and subsequently also approved by ITU Administrations, and as a result is an internationally recognized standard. The Recommendation has already been used as the basis to implement small FSS earth stations in the band 13.75-14.00 GHz in other countries.

The referenced Recommendation is ITU-R Recommendation S. 1712," Methodologies for Determining whether an FSS earth station at a given location could transmit in the band 13.75-14.00 GHz without exceeding the pfd limits in RR 5.502, and Guidelines to Mitigate excesses.". A copy of this agreed recommendation which is useful in deploying earth stations as small as 1.2m may be found at Appendix A., and would be useful in a modification of the Commission's rules with respect to implementing the results of WRC-03 in the band 13.75-14.00 GHz.

#### III. Discussion

#### A. Existing FCC Regulations

The

existing FCC Regulations for the band 13.75-14.00 GHz are basically those which were adopted at WARC-92. The US Table of Allocations for this band is found in Part 2.106 of the FCC rules, and are reflected in Table 1.0 below:

 $\begin{tabular}{l} Table 1.0 \\ Present U.S Allocations for the band 13.75-14.00 GHz \\ \end{tabular}$ 

International Table	Federal	Non-Fed	FCC Rules
	Government	Government	
13.75-14.00 GHz	13.75-14.00 GHz	13.75-14.00 GHz	
FIXED-SATELLITE	RADIOLOCATION	FIXED SATELLTE	
(Earth-space) 5.484A	G59	(Earth-to-space)	Satellite
RADIOLOCATION	Standard	US337	Communications(2)
Standard Frequency and	Frequency and	Radiolocation	5)
time signal satellite	time signal	Standard	
(Earth-to-space	satellite (Earth-to-	Frequency and	Private Land
Space Research	space)	time signal	Mobile
	Space Research	satellite (Earth-to-	(90)
	US 337	space)	
4.99,5.500,5.502,5.503,5.5		Space Research	
03A	5.503A,US356,US3		
	57	5.503A,US356,US3	
		57	

Except for separating the regulatory responsibilities between NTIA (Federal Government) and the FCC (Non Fed. Government) the domestic US allocation table is the same as the International table after WRC-2000. It has not been changed to reflect the results of WRC-03. Further, the associated Part 25 rules do not reflect the development , adoption , and utilization of the ITU-R Recommendation S. 1712 in response to Resolution 144 (WRC-03) to provide for implementation of earth stations as small as 1.2 m in the band 13.75-14.00 GHz.

Nos. US 356, and 357 have essentially incorporated the substance of Nos. 5.502, and 5.503 from WARC-92 into the US domestic Table. These are the basic rules as they apply today. In addition as the allocation has shared jurisdiction between the

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NTIA and the FCC any new earth station with an antenna less than 4.5 m requires coordination with the NTIA.

The existing Part 25 rules make little mention of the use of the FSS in the band 13.75-14.00 GHz. However, a few earth stations have received authorization to use the band. These are

those earth stations which conform to the conditions associated with the US footnotes found in the existing rules e.g. having antennas of 4.5 meters or larger. It appears that to date no earth stations which have antennas less than 4.5 meters, have been granted a waiver of these existing rules by demonstrating through application of the method in Recommendation S. 1712 that the Radiolocation Service is protected. The number of earth stations receiving authorization to use this band has been very small, yet there are a number of in orbit FSS networks which have the capability to provide service in this band, and are inhibited due to lack of rules to facilitate their implementation.

#### B. Requested Amendment to Parts 2.106 and 25, Sec. C of the FCC

This Petition requests that the FCC modify its rules found in Parts 2 and 25 to implement the results of WRC-03 and the associated Resolution 144 in the band 13.75-14.00 GHz. It is more than two and one half years since the relevant results of WRC-03 have come into force. In addition the ITU-R with active US participation and agreement have adopted a Recommendation which contains the necessary methods which when applied will ensure the protection of the Radiolocation Service.

To bring about the implementation of the results of WRC-03 for the band 13.75-14.00 GHz, the following rule changes are requested:

- 1.0 In Part 2.106 conform Nos. US 356 and US 357 to the language found in Nos. 5.502 (WRC-03), and 5.503 (WRC-03). This will establish the basic sharing conditions between the FSS and the RL which were adopted at WRC-03 to permit earth stations in the band with antennas as small as 1.2 meters in the FSS provided they can demonstrate protection of the Radiolocation Service in the band.
- 2.0 In Part 2.106 consider the suppression of No. 5.503A as this note was suppressed by WRC-03.
- 3.0 In Part 25.204(f) text needs to be added to provided power limits in the band 13.75-14.00 GHz when the antenna is between 1.2 m and 4.5 m.
- 4.0 Under Part 25.115, Application for earth station authorization, it is requested that the FCC rules be modified to add a new paragraph which states that earth station applications in the band 13.75-14.00 GHz which propose to have

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antennas less than 4.5 meters, need in addition to the other requirements specified, use a mechanism based Recommendation S. 1712 as a basis for the blanket licensing of such earth stations that meet the conditions for protection of the Radiolocation Service in the band. The mechanism for determining if the conditions are met could be a nomagraph indicating permitted distance from the coast as a function of earth station antenna size and e.i.r.p.

This mechanism, once agreed with NTIA would obviate the need for coordinating individual earth stations in the band with antennas ranging in size between 1.2 m and 4.5 m.

- 5.0 Also, under Part 25.115 it is requested that provision be made to permit the routine authorization of earth stations which have antennas equal to or greater than 4.5 meters without the need to carry out the calculations indicated above. There is no provision for such authority now.
- 6.0~ Under Part 25.134~it is requested that a new section be added to provided to accommodate V-Sat operations having earth stations with antennas as small as 1.2~m

Appropriate language for these requested changes to the referenced FCC rules may be found in Appendix B.

#### C. The Public Interest Would Be Served by Grant of this Petition

As noted in the Background, the impetus for creating and FSS allocation in the 13.75-14.00 GHZ band at the WRC 1992 was the imbalance between the downlink and uplink FSS allocations available for commercial use in the Ku band part of the spectrum which could be utilized for the delivery of services via communication satellite in the geostationary orbit to all parts of the United States. In practice this expectation has yet to be fulfilled. As a consequence of the constraints imposed in the band, it has not been possible to develop and deploy FSS terminals with antennas as small as 1.2 meters in the band. There is considerable demand for such stations, and the limit on accommodating them in the 14.0-14.5 GHz band is rapidly approaching. As the other five hundred megahertz of Ku band FSS spectrum in the companion bands 14.00-14.25 GHz, and 14.25-14.500 GHz is heavily developed, this has resulted in a denial of service. There are many locations in the United States where such terminals can be used to deliver a variety of services. The adoption of rules such as those requested would permit the needed and long overdue expansion of such services.

In addition, there are existing FSS satellites which have the capability to provide such services through on board transponders now serving the United States. Significant enhancement of service would result from the modification of the FCC rules suggested above.

In summary, the Public Interest would be served by adopting the requested changes to the FCC rules. Such modifications would permit the implementation of FSS terminals having antennas as small as 1.2 meters in the band 13.75.14.00 GHz.

#### IV. Conclusion

This Petition requests the Commission to modify its rules to implement the results of WRC-03 in the band 13.75-14.00 GHz. Grant of this Petition will provide the technical and regulatory basis for addressing the imbalance in FSS Ku band spectrum available to FSS operators to provide services utilizing terminals with antennas as small as 1.2m. The proposed rule changes requested can obtain this objective while at the same time protecting the users of the Radiolocation Service which operate in the same allocation. Making the proposed changes would greatly enhanced the possible services available through Ku band type applications throughout the United States.

The Commission is urgently requested to grant this Petition.

#### APPENDIX A

#### RECOMMENDATION ITU-R S.1712

Methodologies for determining whether an FSS earth station at a given location could transmit in the band 13.75-14 GHz without exceeding the pfd limits in No. 5.502 of the Radio Regulations, and guidelines to mitigate excesses

#### RECOMMENDATION ITU-R S.1712

Methodologies for determining whether an FSS earth station at a given location

could transmit in the band 13.75-14 GHz without exceeding the pfd limits in

No. 5.502 of the Radio Regulations, and guidelines to mitigate excesses

(2005)

#### Scope

WRC-03 adopted Resolution 144 to invite the ITU-R to develop Recommendations to establish technical or operational methods to facilitate sharing and greater flexibility in deployment of FSS earth stations smaller than 4.5 m in the band 13.75-14 GHz in conformity with Radio Regulations (RR) No. 5.502, and which may also be used to establish a basis for bilateral agreements between administrations.

This Recommendation proposes three methods for determining whether FSS earth stations at a given location can transmit in the band 13.75-14 GHz without exceeding the pfd limit in RR No. 5.502. It also provides additional measures that administrations of small and narrow countries can consider when deploying FSS earth stations.

The ITU Radiocommunication Assembly,

considering

- a) that WRC-03 revised the sharing constraints on the fixed-satellite service (FSS) (Earth-to-space) in the band 13.75-14 GHz;
- b) that this FSS band is shared with the radiolocation and radionavigation services;
- c) that the revised sharing conditions approved at WRC-03 permit the operation of geostationary FSS earth stations in the band 13.75-14 GHz with antennas of diameter D, with 1.2 m  $\leq D <$  4.5 m;
- d) that No. 5.502 of the Radio Regulations (RR) requires an administration planning to operate, within its country, an FSS earth station having an antenna of diameter D less than 4.5 m, and transmitting to a GSO satellite in the band 13.75-14 GHz, to ensure that the pfd that this earth station produces anywhere on the border of a neighbouring country at a height of 3 m above ground, and/or anywhere on its sea border (if it has one) at a height of 36 m above the low-water mark, does not exceed 115 dB(W/(m $^2 \cdot 10 \text{ MHz})$ ) for more than 1% of the time;
- e) that, since propagation loss increases with distance, and on overland paths is strongly influenced by the nature of the terrain, earth stations located sufficiently far from the neighbouring country's border or from a low-water mark may meet the pfd limit without the application of interference mitigation techniques (e.g. local shielding), and therefore methods to identify the areas in a country where this is so would assist administrations to comply with the requirement in *considering* d);
- f) that natural or man-made site shielding could attenuate the signal transmitted by an earth station in the direction of a neighbouring country's land border and/or lowwater mark;

- g) that the use of specific types of earth stations with improved side-lobe performance could reduce the signal produced by an FSS earth station at the neighbouring country's land border and/or low-water mark;
- h) that it is appropriate to employ the relevant information in ITU-R Recommendations as a basis for the methods mentioned in *considering* e), and that it may be appropriate to use a terrain database covering any country in which it is planned to operate FSS earth stations with antenna diameter *D* less than 4.5 m in the 13.75-14 GHz band;
- j) that Resolution 144 (WRC-03) resolves that the administrations of geographically small or narrow countries may exceed the limitations on FSS earth station power flux-density at the low-water mark in RR No. 5.502 if such operation is in conformance with bilateral agreements with administrations deploying maritime radiolocation systems in the band 13.75-14 GHz;
- k) that Resolution 144 (WRC-03) further resolves that the technical or operational methods which will further facilitate sharing may allow greater flexibility in the deployment of FSS earth stations in the band 13.75-14 GHz, in conformity with RR No. 5.502, and which may also be used as a basis for the establishment of such bilateral agreements between administrations,

#### noting

a) that RR No. 5.503 places additional constraints on the operation of FSS earth stations in the 10 MHz band from 13.77 to 13.78 GHz,

#### recommends

- that the method in either Annex 1 or Annex 2 or Annex 3, or in a combination of these annexes, as deemed appropriate by the concerned administrations, including those countries referred to in *considering* j), should be used for determining whether an earth station proposed to operate in the 13.75-14 GHz band would meet the pfd limits of RR No. 5.502;
- that, in addition, in the case of small or narrow countries, the information in Annex 4 of this Recommendation should be used to help in meeting the pfd limits of RR No. 5.502, and/or as a basis for the establishment of bilateral agreements between administrations when seeking agreement for relief of the pfd limits of RR No. 5.502.

#### Annex 1

### Method 1: Minimum separation distance curves based on Recommendation

# ITU-R P.452, utilizing FSS earth station height and e.i.r.p. density toward the horizon, latitude, and possibly terrain heights<sup>1</sup>

This method produces two curves, using a smooth Earth model, showing the minimum separation distance from the low-water mark or neighbouring country's land border, an FSS earth station would need to meet in order to respect the pfd limits in RR No. 5.502, as a function of the earth station e.i.r.p. density toward the horizon. The primary curve gives the line-of-sight (LoS) separation distance. The secondary curve gives the trans-horizon separation distance. An FSS earth station deployed at a distance greater than or equal to the minimum separation distance is assumed to meet the pfd limit criteria. Besides determination of whether the path to the low-water mark or border is LoS or trans-horizon, no further analyses are required. Note that deployment in areas excluded by this method is still possible provided a potential site can be shown to meet the pfd limit criteria through application of either Method 2 or 3 (Annexes 2 and 3). In order to fully account for the variability of terrain in the real world, this Method is separated into three steps of increasing complexity. Step A is by far the simplest and does not account for terrain. In fact, this step assumes a flat Earth where all paths are LoS. Step B assumes a spherical Earth with a nominal radio horizon but does not consider the effect of intervening terrain. Like Step B, Step C assumes a spherical Earth, but unlike Step B it does take into consideration the effect of intervening terrain. Each step in order will increase the size of the potential FSS deployment area (exposing the largest possible area using Step C). It is given that if Step A or B shows that a potential deployment site meets the pfd limit criteria, then the following step(s) need not be performed. At the discretion of the user, Steps B or C may be employed without previously implementing Step A.

In order to calculate the value of the distance, some basic assumptions and propagation models are required. Radiocommunication Study Group 3 has developed many propagation models for this specific purpose, and Recommendation ITU-R P.452-11 has been used in many similar sharing situations and would appear to be the most appropriate for the propagation situation covered by Recommendation ITU-R P.452-11.

An in-depth description of Method 1 follows.

Step A: All paths are assumed to be LoS. The LoS curve in Fig. 4 is used to determine the minimum separation distance as a function of earth station e.i.r.p./10 MHz radiated by the station towards the low-water mark (or border). Note that the curve is derived from the LoS loss from Recommendation ITU-R P.452-11 (p=1.0%). Since this is a flat Earth model, the curve is independent of factors such as local  $\Delta N$  and antenna height above terrain. If the potential deployment site is farther from the low-water

<sup>&</sup>lt;sup>1</sup> Method 2 will maximize the area in which deployments may be made without requiring individual site analysis. If digital terrain data for a country is not available, or a simpler approach is desired, then Method 1 will permit contours to be developed that are somewhat more conservative than the digital terrain approach of Method 2.

mark (or border) than the required separation distance from the LoS curve, then the station is assumed to comply with the pfd limit criteria of RR No. 5.502. If the path length is smaller than the required separation distance, then proceed to Step B. Step B: This step assumes a spherical Earth and thus requires the determination of a nominal radio horizon. First, find the effective Earth radius,  $a_e$ , using the local  $\Delta N$  and equations (5) and (6) of Recommendation ITU-R P.452-11 (convert to metres). The radio horizon can then be calculated from the following equation:

RHorizon<sub>nominal</sub> = 
$$\sqrt{2 \cdot a_e} \cdot (\sqrt{h_0} + \sqrt{h_{es}})/1$$
 ooc km

where:

 $h_0 = 36$  m for a low-water mark path or 3 m for a land border path  $h_{es}$ : earth station height (m) above mean sea level.

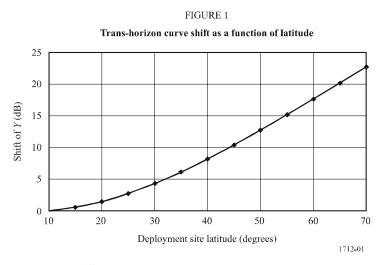
If the earth station site is within the nominal radio horizon of the low-water mark (or land border), then the required separation distance is found using the LoS curve of Fig. 4. If the earth station site is beyond the nominal radio horizon, then determine the required separation distance using the trans-horizon curve of Fig. 4. If the potential deployment site is farther from the low-water mark (or border) than the required separation distance from the applicable curve, then the station is assumed to comply with the pfd limit criteria of RR No. 5.502. If the path length is smaller than the required separation distance, then proceed to Step C.

Step C: This step also assumes a spherical Earth. Furthermore, it requires a more detailed analysis of the paths toward the low-water mark (or border). Appendix 2 to Annex 1 of Recommendation ITU-R P.452-11 is used to determine if a path is LoS or trans-horizon. The specific procedure is detailed in § 4.1 of that appendix: "Test for a trans-horizon path". The terrain data can be taken from Digital Elevation Maps or even derived from the elevation contours of printed maps. Since in actual terrain, the path with the lowest loss is not necessarily the shortest path, several paths in radial around the potential earth station site should be tested. If any path is shown to be LoS, then the required separation distance is found using the LoS curve of Fig. 4 (using the shortest LoS path). If the test shows that all paths are trans-horizon, then the required separation distance is found using the trans-horizon curve of Fig. 4. If the potential deployment site is farther from low-water mark or the neighbouring country's land border than the required separation distance from the applicable curve, then the station is assumed to comply with the pfd limit criteria of RR No. 5.502. If the path length is smaller than the required separation distance, it is likely non-compliant with the pfd limit.

It is important to note that the required separation distance found with any of the three steps above is not an absolute minimum. If the earth station distance to the low-water mark or the neighbouring country's land border is smaller than the required value, further analysis using either Method 2, which includes digital terrain data and propagation modelling, or Method 3, which also includes terrain data and allows for factors such as site shielding, may be used to verify whether the pfd limit criteria in RR No. 5.502 can be met.

As described above, the use of Method 1 requires two curves (for different path types) that give the minimum distance X to the low-water mark (or land border), as a function of the e.i.r.p. density toward the horizon, to meet the pfd limit criteria. Deployment sites that are less than X from the low-water mark (or land border) are possible but require application of the other methods. In order to calculate the (LoS) value of X some basic assumptions and propagation models are required. The LoS

curve is calculated directly from the LoS equation of Recommendation ITU-R P.452-11. This is equation (9) of § 4.2 of the Recommendation. Use an appropriate frequency and set the percentage of time p to 1.0%. The resulting loss is used with equation (2) to find the e.i.r.p./distance combination that satisfies the pfd limit. The trans-horizon curve is simply the LoS curve shifted up the e.i.r.p. scale by YdB. The value of Y is found from the curve in Fig. 1. As noted above, the pfd level given in RR No. 5.502 specifies the height at the low-water mark or at the border of a neighbouring country.



#### Example of application of Method 1

In considering Step A, in some countries typical very small aperture terminal (VSAT) earth stations operating in the 13.75-14.5 GHz band are limited in the input power density level into the antenna to -14 dB(W/4 kHz). For a typical 64 kbit/s quadrature phase shift keying VSAT digital carrier (rate 1/2 forward error correction with Reed Solomon coding) with an approximate bandwidth of 84 kHz, this level would produce an input power density  $P_d$  of:

$$P_d = -14 + 10 \log (84/4) = -0.8 \text{ dB(W/84 kHz)}$$

Assuming that the off-axis angle to the low-water mark in elevation and azimuth exceeds 48° then the gain of the antenna would be -10 dBi and the transmit e.i.r.p. density, assuming one carrier within the 10 MHz bandwidth, would be:

$$(e.i.r.p.)_d = -10.8 dB(W/10 MHz)$$
 bandwidth

Further assume that the path length from the earth station to the low-water mark (in this example the low-water mark was considered to be co-located with the coastline) is 44 km, local  $\Delta N = 40$ , and that the earth station height is 20 m above mean sea level (AMSL). The latitude is 35°, which yields a 6 dB shift for the trans-horizon curve. Step 1 begins with comparison of the off-axis e.i.r.p. with the LoS curve of Fig. 4. It follows from the curve that the LoS required separation distance would be approximately 66 km. Since the actual path length is less than required minimum separation distance, Step A fails to show compliance with the pfd limit.

Under Step B, the nominal radio horizon is calculated to be 43.3 km. As the actual path length is greater than the nominal radio horizon, the path must be trans-horizon. Therefore, the minimum separation distance can be found using the trans-horizon

curve of Fig. 4. Using that curve, a station with an off-axis e.i.r.p. of  $-10.8\ dBW$  requires a minimum separation distance of approximately 35 km. In this case, the actual path length is greater than the required minimum separation distance. Therefore, Step B shows that this earth station complies with the pfd limit. If Step B had failed to show compliance, analysis using a more accurate estimation of the true radio horizon would follow under Step C.

In the case of a 512 kbit/s carrier with a 669 kHz bandwidth, the e.i.r.p. density would be:

$$(e.i.r.p.)_d = -14 + 10 \log (669/4) - 10 = -1.8 dB(W/10 MHz)$$

Step A shows a required minimum separation distance of approximately 140 km would be required. If Steps B or C can show that the path is trans-horizon, then a minimum separation distance of approximately 83 km would be required.

#### Example of Method 1, Step C

In considering Step C, a potential earth station site is indicated on the example map in Fig. 2. Steps A and B do not show this site to be in compliance with the pfd limit. Therefore, Step C of Method 1 will be utilized. Contours from the map will be used to estimate the radio horizon on paths between the site and different points along the coast (low-water mark). Assume the following parameters:

Earth station e.i.r.p. toward horizon in all directions = -10.8 dBW Earth station height AMSL = 40 m Local annual mean  $\Delta N$ = 45 Latitude is  $35^{\circ}$ .

1712-02

Path 4

Path 1

Path 2

Path 2

Path 2

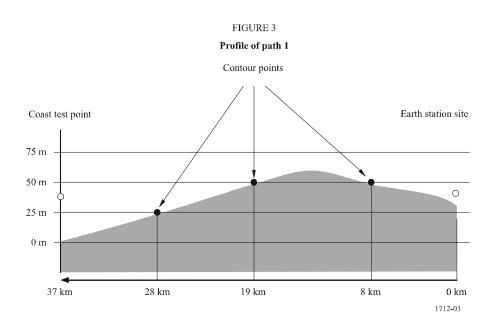
FIGURE 2
Example contour map showing potential ES site

#### Path lengths:

- 1 37 km
- 2 61 km
- 3 80 km
  - 41 km

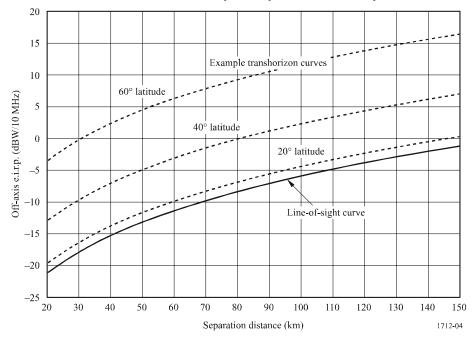
A quick check of Fig. 4 shows that the LoS required separation distance for this earth station (ES) is 63.5 km. The shortest path to the low-water mark (Path 1) is clearly much less than the required LoS distance. Step A does not show compliance. Using  $\Delta N$  and the earth station height AMSL shows that the nominal radio horizon is 52.1 km. Since the length of Path 1 is less than the nominal horizon the required separation distance remains unchanged. Step B fails.

Step C begins with the trans-horizon test found in Appendix 2 to Annex 1 of Recommendation ITU-R P.452-11. The paths are divided into sections to reflect the different elevations along each part of each path. Evenly spaced increments are recommended but this is not necessary. The Recommendation ITU-R P.452 test checks if the physical horizon elevation angle as seen by the earth station,  $\theta_{ES}$ , is greater than the angle subtended by the angle from the coastal test point,  $\theta_{TP}$ . See the Recommendation for full details of the procedure. Making the necessary calculations with Path 1 shows that  $\theta_{ES} = 0.8$  mrad and  $\theta_{TP} = -2.2$  mrad. Since  $\theta_{ES} > \theta_{TP}$ , this path is trans-horizon. Note that while Path 2 and Path 3 do not cross contours higher than the earth station, their lengths exceed the nominal radio horizon found in Step B. Therefore, these are known to be trans-horizon without application of the Recommendation ITU-R P.452 test. Path 4 is both longer than Path 1 and crosses a higher contour. Calculation of the angles shows this path is indeed trans-horizon. By inspection, there are no other paths that would be expected to produce results different from the paths shown in the map above. Therefore, this earth station site is not within LoS of any point on the coast (low-water mark). The trans-horizon curve of Fig. 4 shows that the required separation distance for this earth station is 34 km. Since the shortest path is greater than this value, the earth station site is found to be compliant with the pfd limit criteria.



Note that the true peak in the profile in Fig. 3 was not actually used in the calculations. The contour map in Fig. 2 only provided with certainty elevation data in 25 m increments. A higher resolution source of terrain data could have been used to take advantage of the true height of the intervening terrain.

 ${\rm FIGURE}\,\,4$  **Method 1:** Separation distance curves (minimum distance from the low-water mark as a function of the e.i.r.p. density toward the horizon)



Note that the LoS curve is derived from the loss for LoS paths found in Recommendation ITU-R P.452-11. The trans-horizon curve is simply the LoS curve shifted up the e.i.r.p. axis by  $Y\mathrm{dB}$ . In reality, diffraction loss is not simply the LoS loss shifted by a constant value. Further analysis of the Recommendation ITU-R P.452-11 model may show that the trans-horizon curve may require some adjustment.

#### Annex 2

# Method 2: pfd contours based on actual terrain data, the propagation model in

Recommendation ITU-R P.452-11, the FSS earth station's e.i.r.p. in 10 MHz

#### bandwidth and the diameter and height above ground of its antenna

#### 1 Generalities

This method produces a set of contours, using actual terrain data, showing the minimum separation distance from the low-water mark or neighbouring country's land border, an FSS earth station would need to meet in order to respect the pfd limits in RR No. 5.502, as a function of the earth station e.i.r.p. and the diameter and height of its antenna. An FSS earth station deployed within the contour based on its on-axis e.i.r.p. is assumed to meet the pfd limit criteria. No further analyses are required. This method, using more accurate data than Method 1, permits to obtain larger areas inside which an earth station can be deployed while meeting pfd limits of RR No.

5.502. However, it should be noted that deployment in areas excluded by this method is still possible provided a potential site can be shown to meet the pfd limit criteria through application of Method 3 (Annex 3). To account for different path loss due to different antenna heights, contours are to be defined for a range of earth station heights above local terrain level.

#### 2 Step-by-step description of Method 2

- Step 1: Definition of contours: Assuming several typical combinations of antenna diameter and associated on axis e.i.r.p., a set of contours can be defined as figuring the areas where the considered earth station can be deployed while respecting the limits of RR No. 5.502. Taking into account the earth station discrimination between its direction of pointing and the direction of the border, a value of necessary path loss can be associated with each defined contour.
- Step 2: Computation of contours: Knowing the value of the path loss to be associated with each contour, and taking into account an actual terrain database, it is possible to compute the position of each contour on a map. The propagation model to be used is the one described in Recommendation ITU-R P.452-11.
- Step 3: Compliance with the pfd limits criteria in RR No. 5.502: This compliance is assessed by the comparison of the position of the earth station intended to be deployed with the contour associated with the corresponding profile:
  - if the position of the earth station intended to be deployed is inside the associated contour, the earth station can be deployed with no additional measures while respecting the criteria of RR No. 5.502;
  - if the position of the earth station intended to be deployed is outside the associated contour, additional considerations on the actual site environment are required.

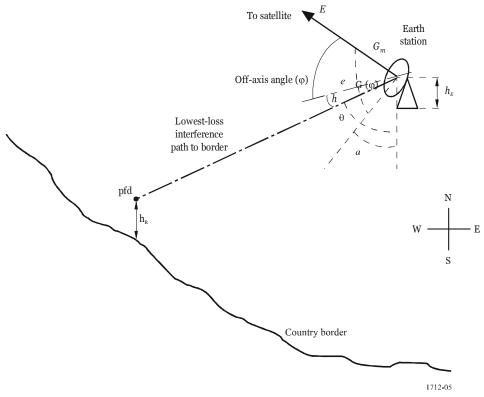
#### 3 Possible application of Method 2

#### 3.1 Interference scenario

The scenario for interference at the border of a country produced by an earth station within the country is illustrated in Figs. 5 and 6.

FIGURE 5

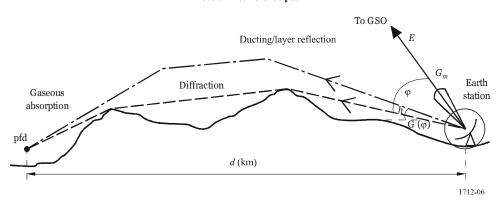
Geometry of interference path



- E: earth station e.i.r.p. toward satellite (dB(W/10 MHz))
- *G<sub>m</sub>*: on-axis gain of earth station antenna (dBi)
- $G(\varphi)$ : earth station antenna gain in direction of horizon along the lowest-loss path to border (dBi)
- a: azimuth angle of earth station antenna axis (degrees West of South)
- *e*: elevation angle of earth station antenna axis (degrees)
- h: elevation angle of the horizon in the direction of the lowest-loss path (degrees)
- $h_{\vec{E}}$  height above local ground level of earth station antenna focal point (m)
- height above local ground level of radar antenna focal point (m)
- pfd: power flux-density of interference at border  $(dB(W/(m^2 \cdot 10 \text{ MHz})))$
- θ: azimuth angle of lowest-loss path to the border (degrees West of South)

It should be noted that the off-axis angle,  $\varphi$ , of interest here is the angle between the main beam axis and the axis representing the first part of the lowest-loss interference path, which in general will include a small elevation angle, h (usually between about  $-1^{\circ}$  and  $+3^{\circ}$ ) (see Fig. 6).

### FIGURE 6 Loss on interference path



The pfd at the low-water mark or land border may be calculated by equation (1):

pfd = E - 
$$G_m$$
 +  $G(\varphi)$  -  $L$  - 10 log ( $\lambda^2/4\pi$ ) dB(W/m<sup>2</sup>) (1)

where:

L: path-loss between isotropic antennas exceeded for all but 1% of the time (dB)

λ: wavelength (m)

At the mid-band frequency of 13.875 MHz,  $\lambda = 0.02162$  m, so 10 log  $(\lambda^2/4\pi) = -44.29$ . Then, to meet the required pfd limit, rearranging equation (1) gives:

$$L = E - (G_m - G(\varphi)) + 159.29$$
 dB (2)

If the factors in the right hand side of equation (2) could be reduced to constants, the areas in which an earth station would meet the pfd limit would be indicated by contours of constant L.

The factor  $(G_m - G(\varphi))$  is the discrimination afforded by the earth station transmit antenna pattern in the direction of the interference path, and it depends on the antenna diameter and radiation pattern and on the off-axis angle  $\varphi$ . For the radiation pattern, it is appropriate to employ the algorithms in Recommendation ITU-R S.580 for the side lobes, and to add a main-beam with a square-law roll-off (i.e.  $G(\varphi) = G_m - 12(\varphi/\varphi_{3dB})^2$ ) and a peak gain,  $G_m$ , corresponding to an illumination efficiency of 65% (i.e.  $G_m = 10 \log [(0.65) (\pi D/\lambda)^2]$  where D is the antenna diameter (m), and  $\varphi_{3dB} = 70\lambda/D$ ). Thus, for any given earth station e.i.r.p. and antenna diameter, the value of L required to just meet the pfd limit may be calculated if the relevant value of  $\varphi$  is known.

The earth station height above the terrain,  $h_E$  should be determined by the concerned administration according to the type of deployment intended. For example, the contours shown later in this Annex were computed for  $h_E = 11.2$  m. This level implies highly-mounted terminals. If the earth station were contemplated for mounting on single-story flat roof structures (such as a gas station), 5 to 6 m would be appropriate. Caution should be used to avoid mounting earth stations above the height used to construct the contours so as to avoid exceeding the permitted pfd at the low-water mark. For mounting on taller buildings in an urban environment, even higher values for  $h_E$  would be necessary. In an urban environment, off-axis earth station paths in such locations may be blocked by considerable clutter. In any case, such level of detail

goes beyond the intent of Method 2. This method should be based on "typical" deployments rather than extreme cases.

### 3.2 Earth station off-axis angle for maximum pfd at low-water mark or land border

It can be seen in Fig. 5 that the off-axis angle depends on the direction toward the lowwater mark or land border, and on the azimuth, a, and elevation, e, angles in which the earth station antenna is pointing. From Fig. 6 it can be seen that, to a small extent,  $\varphi$  depends also on the elevation angle, h, of the local horizon. From the ITU-R reference patterns it is seen that, for relatively small off-axis angles the antenna discrimination increases fairly rapidly (proportionally to 25  $\log (\varphi)$ ), but for larger angles it tends to flatten out. The direction of the lowest-loss path toward the lowwater mark or border depends partly on the geography of the terrain between the border and the earth station – i.e. there is a tendency for the lowest-loss path to lie in an azimuth direction near to that in which the distance to the border is shortest, and partly on the nature of the terrain (in hilly terrain the lowest-loss path may not coincide with the shortest path). If the direction of the shortest path is near to the azimuth pointing direction of the earth station antenna and the antenna elevation angle is low then, even if the shortest path is not the lowest-loss path, the highest pfd may be produced because the effect of the antenna discrimination outweighs the effect of the terrain. However, since the azimuth bearing,  $\theta$ , of the lowest-loss path to the border may be anything from 0 to ±180° with respect to due-South, it is instructive to review how  $\varphi$  varies with  $\theta$  for different combinations of a and e. The values of a and e themselves depend on the latitude of the earth station,  $\lambda_E$ , and on its longitude,  $\alpha_E$ , relative to longitude,  $\alpha_S$ , of the satellite to which it is transmitting.

FIGURE 7

From the geometry of Fig. 7 the off-axis angle  $\varphi$  (when  $h=0^{\circ}$ ) was calculated for values of the bearing  $\theta$  in 5° steps from  $-180^{\circ}$  to  $+180^{\circ}$ , for earth stations at various different latitudes, and in each case for a range of differences in longitude between earth station E and its satellite S, thus spanning most practicable situations. Considering earth stations in general, all bearings for the lowest-loss path to the low-

water mark or the land border are equally likely. Hence it was possible to convert the data thus obtained into cumulative probability distributions of  $\varphi$ . By adjusting these results to allow for  $h=+3^\circ$  it was found that in the case of earth stations at  $\pm 10^\circ$  latitude, for example,  $\varphi$  exceeds 48° for 96% of azimuth bearings. Similarly, for earth stations at  $\pm 35^\circ$  latitude  $\varphi$  exceeds 48° for 92% of azimuth bearings, and for earth stations at  $\pm 60^\circ$  latitude  $\varphi$  exceeds 48° for 91% of azimuth bearings. Since 48° is the off-axis angle at which the gain patterns in Recommendation ITU-R S.580 flatten off, the earth station antenna discrimination may thus be regarded as constant in 91% to 96% of cases. The value of that discrimination depends on the antenna diameter, and is as given in Table 1 for antennas with 65% efficiency:

 ${\it TABLE~1}$  Maximum antenna discrimination from Recommendation ITU-R S.580

Antenna diameter (m)	1.2	1.5	1.8	2.1	2.6	3.1	4.5
Discrimination $(G_m - G(\varphi))$ for $\varphi \ge 48^\circ$ (dB)	53.0	54.9	56.5	57.8	59.7	61.2	64.4

From the results of the calculations described in the foregoing paragraph it was found that the minimum values of off-axis angle occur for values of  $\theta$  not far from the difference in longitude between the satellite and the earth station. Therefore, although it is "safe" to employ the present methodology for the great majority of cases, if an earth station site is on or close to the contour relevant to its e.i.r.p. and antenna size and there is reason to believe that the lowest loss path to the low-water mark or land border (e.g. the path to the nearest point is in approximately the azimuth direction of the satellite), and the elevation angle to the satellite is less than  $(48^{\circ} + h)$ , it will be necessary to make an individual calculation of the pfd rather than relying on the contour. However, this will only be necessary in a small minority of cases, depending mainly on the latitude of the country in which the FSS earth station is intended to be deployed. In those instances where the FSS earth stations operate above a certain elevation angle (e.g. above 48° + h for Recommendation ITU-R S.580 antenna pattern) the e.i.r.p. density towards the horizon will be constant for all azimuths. In such cases, the contours corresponding to the required distance can be computed as a function of input power into the antenna and are independent of the antenna size. In the exceptional cases where an earth station site is within but close to the contour relevant to the e.i.r.p. and antenna size concerned, the elevation angle is less than 51° (i.e. 48° + 3°), and the azimuth bearing toward the satellite is near to the bearing of the lowest-loss path to the border, the off-axis angle, φ should be calculated from the expression  $\varphi = \cos^{-1}[\cos(\theta - a) \cdot \cos(e) \cdot \cos(h) + \sin(e) \cdot \sin(h)]$  (degrees). If the result is less than 48°, then the earth station might exceed the pfd limit at the border by the difference between the off-axis gain derived according to Recommendation ITU-R S.580 for that particular off-axis angle and -10 dBi, if it was exactly on the contour, or less if inside the contour. This excess could be removed by either relocating the earth station to a site further inside the contour, reducing the e.i.r.p., adding local site-shielding, or a combination of some or all of these factors, depending on circumstances. In the worst (and very unlikely) case where  $e = 10^{\circ}$ ,  $h = 3^{\circ}$  and  $\theta = a$ , up to 17.9 dB of such mitigation would be required.

#### 3.3 Considerations concerning earth station e.i.r.p. (E)

The remaining factor to be resolved in equation (2) is E. To ensure that any contours produced will embrace the majority of earth station e.i.r.p. levels likely to be transmitted by small-dish earth stations in the band 13.75-14 GHz, a statistical analysis was made of the replies to the Questionnaire in Administrative Circular CA/90 issued by the Radiocommunication Bureau on behalf of Joint Task Group 4-7-8 in 2002. Those replies were based on current practice in the band 14-14.5 GHz, but it is reasonable to anticipate that a similar pattern of use will now develop in the 13.75-14 GHz band. The replies revealed a preponderance of antennas of particular diameters within the range of interest, and these are indicated in Table 1. It was thus convenient to analyse the data in four ranges of antenna diameter, namely 1.2-1.5 m, 1.5-2.1 m, 2.1-3.1 m and 3.1-4.5 m, and the results were obtained in the form of cumultative distribution functions (CDFs) showing the percentage of earth stations as a function of maximum e.i.r.p./10 MHz.

From these CDFs it was deduced that the range of E to be considered here is from 83 dBW, which would cover 90% of the earth stations with the largest antenna diameters (below 4.5 m), and 35 dBW, which would cover only 30% of the earth stations with the smallest diameter antennas (above 1.2 m).

#### 3.4 Basis for contours

The information summarized in § 2 and 3 enabled equation (2) to be used to identify discrete values of L, the path loss required to be exceeded for 99% of the time in order to meet the pfd limit, for a number of suitable cases. The derivation of contours corresponding to these values of L would then define the area in a country where earth stations not exceeding the relevant e.i.r.p. levels could be deployed, without interference mitigation or individual site analysis, and the pfd limit would automatically be met everywhere on the low-water mark or land border. By trial-and-error it was found that five contours would be appropriate in typical cases, and the basis for them is summarized in Table 2 that was compiled from equation (2) and the information referred to in § 3.2 and 3.3.

 ${\bf TABLE~2}$  Earth station antenna diameter and e.i.r.p. combinations for suitable contours

	Antenna diameter range ( $D$ m) and ( $G_m - G(48^\circ \le \phi \le 180^\circ)$ ) for minimum size in the range									
Contour reference	$1.2 \le D < 1.5$ $G_m - G(\varphi) = 53.0 \text{ dB}$	$1.5 \le D < 2.1$ $G_m - G(\varphi) = 54.9 \text{ dB}$	$2.1 \le D < 3.1$ $G_m - G(\varphi) = 57.8 \text{ dB}$	$3.1 \le D < 4.5$ $G_m - G(\varphi) =$ 61.2  dB	loss, <i>L</i> , exceeded for 99% of time					
	E (dB(W/ 10 MHz))	E (dB(W/ 10 MHz))	E (dB(W/ 10 MHz))	E (dB(W/ 10 MHz))	(dB)					
A	≤ 36.5	≤ 38.4	≤ 41.3	≤ 44.7	142.8					
В	$\leq 45.5$	≤ 47.4	≤ 50.3	≤ 53.7	151.8					
C	$\leq 54.5$	≤ 56.4	≤ 59.3	≤ 62.7	160.8					
D	$\leq 63.5$	≤ 65.4	≤ 68.3	≤ 71.7	169.8					

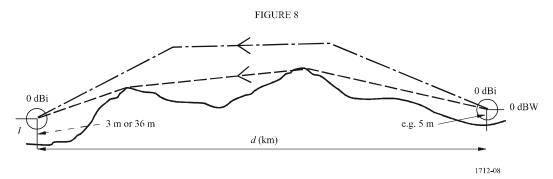
F	$\leq 72.5$	≤ 74.4	≤ 77.3	≤ 80.7	178.8	
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Thus, for example, earth stations with antennas of diameter between 2.1 m and 3.1 m and transmitting e.i.r.p.s of up to 59.3 dB(W/10 MHz) would meet the pfd limit at the low-water mark or land border, without interference mitigation, if they were located anywhere further from the low-water mark or land border than a contour defined by a path loss of 160.8 dB not exceeded for more than 1% of the time (contour reference C). Using the information summarized in § 2 and 3 it is possible to interpolate between contours based on these five path losses. Furthermore, since the values of L in adjacent rows are separated by 9 dB, the benefit of adding 9, 18 or 27 dB of site-shielding local to an earth station may be deduced from the Table; taking the example in the previous paragraph, the addition of 9 dB of site-shielding would enable the earth station either to be deployed up to contour B, or to remain within contour C but increase its e.i.r.p. up to 68.3 dB(W/10 MHz).

#### 3.5 Computation of contours

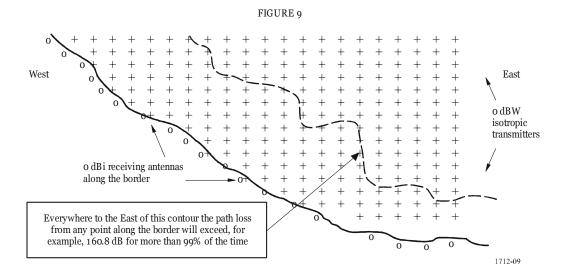
Losses on an overland path may be calculated by adding (in parallel) the effects of free-space propagation, gaseous absorption, diffraction, tropospheric ducting and layer reflection, using the data and algorithms in Recommendation ITU-R P.452. For a given earth station location, to ensure that the pfd limit is not exceeded it is necessary to find the lowest-loss line to the low-water mark or land border. For flat terrain this will be the line between the earth station and the nearest point on the low-water mark or neighbouring country's land border (as called "border" in this section), but that will not always be the case where the intervening terrain is either moderately or very hilly. Thus a software database containing the heights above sea level over the whole of the area concerned, with a resolution as fine as practicable, is required for the present exercise. The following technique may be used here.

Taking the terrain profile in Fig. 6 as an example, the pfd measurement point may be replaced by a receiver fed by an isotropic receiving antenna, and the FSS transmitting earth station may be replaced by a an isotropic transmitting antenna – as in Fig. 8:

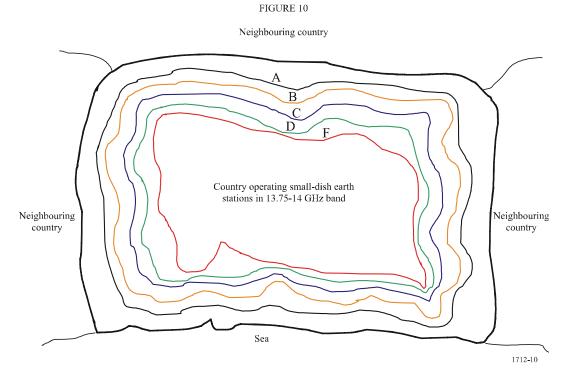


Then the level of the received signal I is given by I = 0 + 0 - L + 0 dBW. In other words, the level of I(dBW) is numerically equal to minus the value of the path loss L (dB), and this is so regardless of the bearing of the receiver with respect to the transmitter. For the present purpose I should be computed in the manner described in Recommendation ITU-R P.452-11, for 1% of time.

A software model should be constructed, incorporating a terrain database for the country or area of interest, and containing isotropic receiving terminals at appropriately small intervals along the low-water mark or land border. A grid of equally-spaced 0 dBW isotropic radiators should be added covering the entire country or area concerned. Then the contribution to I at each and every receiver, generated by each and every transmitter should be computed, using Recommendation ITU-R P.452-11 techniques to evaluate the loss exceeded for all but 1% of the time, and all the values for each receiver should be separately stored. The software should be arranged to identify the maximum individual contribution to I for each receiver, and also the individual transmitter in the grid responsible for it<sup>2</sup>. Then, by selecting the transmitters for which the maximum I contribution is closest to minus the value of I required, a contour may be constructed by drawing a line between those transmitters. For improved accuracy it is possible to use linear interpolation between pairs of transmitters corresponding to the maximum I contributions that are the closest above and below the target value, as illustrated in Fig. 9.



This latter feature enables the lowest-loss path to the border for any individual point on a contour to be identified in those cases where there is doubt that the pfd limit would be met. From the terrain profile of that path, *h* may be found.



In the area between a contour and the low-water mark or land border it may be possible to operate small-dish earth stations if interference mitigation techniques such as restriction to lower-e.i.r.p. carriers and or local site-shielding are applied, but that would have to be determined on a case-by-case basis. In each such case the present methodology could be used to determine the lowest-loss path from the site to the low-water mark or land border, and the loss of that path, and that would determine the degree of mitigation required.

It is worth noting that, for particular cases in which small-dish earth stations are planned always to operate to a single location in the GSO, system-specific contours may be computed by adapting the methodology so that each (+) point in the grid in Fig. 9 includes an antenna pointing toward that location.

#### 3.6 Examples of applying the methodology described in § 3.1 to 3.5

Using a proprietary software package incorporating a global terrain database having a horizontal resolution of 1 km and a vertical resolution of 1 m, the foregoing methodology was employed to construct models of eight different areas, with the aim of covering a variety of country sizes, types of terrain and climate. For each receive point on a coast (in these examples the low-water mark was set at the coast) the antenna height was set at 36 m, and for receive points on land borders the height was set at 3 m. In order to produce contours each covering the whole range of earth station antenna sizes it was necessary to select a single height for all the transmit points. A transmit height of 11.2 m was chosen for the present computations. All the areas selected are in well-populated parts of the world. The details are listed in Table 3.

 ${\bf TABLE~3}$  Characteristics of software models constructed

Geographical area	Size of country	Climate (\( \Delta N \)^{(1)}	Type of terrain	Receiver spacing (km)	Transmitter grid interval (km)	No. of paths computed <sup>(2)</sup>	
Mississippi Basin	Large	Temperate (51)	Non-hilly	10	10	455 224	
Southern England	Medium	Temperate (45)	Medium	10	5	83 582	
Southern Turkey	Medium	Temperate (45)	Hilly	10	10	300 000	
North-West India	Large	Tropical (60)	Non-hilly	10	10	702 450	
Central Mexico	Medium	Tropical (60)	Hilly	10	10	691 114	
Cuba	Long, thin island	Tropical (55)	Medium- to-non- hilly	10	10	346 626	
Java	Long, thin island	Tropical (60)	Medium- to-hilly	10	10	288 144	
Cyprus	Small island	Temperate (50)	Medium	6	4	252 960	

 $<sup>^{(1)}</sup>$   $\Delta N$  is the average radio-refractive index lapse-rate through the lowest 1 km of the atmosphere, which depends significantly on climate and is needed for the path loss calculation method of Recommendation ITU-R P.452.

(2) i.e. Number of transmit points in grid multiplied by number of receive points on border.

In order to obtain complete contours as illustrated in Fig. 10 it is necessary to model the whole border of a country, which for large countries would require the inclusion of large numbers of transmit and receive points and correspondingly long construction and computing times. Furthermore, the ability to print on a sheet very much larger than A4 size would be needed in order to use such complete contours with accuracy. Ideally a terrain database of higher resolution than the one used here would be employed, and to obtain the benefit of it the spacing between adjacent transmit points and between adjacent receive points should be smaller, which would further increase the modelling and computing times. In view of these factors it is probably convenient for an administration to model parts of its country separately, especially if the most accurate contours practicable are required.

Examples from the results obtained for the areas listed in Table 3 are shown in Figs. 11, 12 and 13, in which it can be seen that contours corresponding to the earth station antenna diameter and e.i.r.p. combinations defined in Table 2 are shown. For convenience the contours are labelled A, B, C, D and F as in Table 2 and Fig. 10, and they are displayed in contrasting colours to aid legibility.

Overall the full set of results were found to adequately demonstrate the effectiveness of the methodology in this Annex in determining where the great majority of FSS

earth stations using the band 13.75-14 GHz could be placed without exceeding the pfd limits in RR No. 5.502. However, it would be preferable for FSS operators in the countries concerned to use more detailed maps, a higher resolution terrain database and a greater density of transmit and receive points per model, for the assessment of sites near the contours.

#### Fig. 11, Mississippi Basin, United States of America

As expected, the contours for the lowest e.i.r.p.s are nearest the low-water mark while those for the highest e.i.r.p.s are furthest from the low-water mark. The mean distances from the low-water mark vary from about 30 km for contour A to about 130 km for contour F, and thus the zones between the contours and the low-water mark represent fairly large areas in which earth stations transmitting the e.i.r.p.s indicated, and without site-shielding or another interference-mitigation technique, could not legally use the 13.75-14 GHz band. This arises because the terrain in the Mississippi Basin is relatively flat and hence diffraction losses are relatively low. Fortunately the United States of America is a large country, so the proportion of its land mass in which FSS use of the band would have constraints is fairly modest.

#### Fig. 12, Central Mexico

The fact that Mexico is a mountainous country and is mostly well above sea level allows earth stations to be operated in the great majority of its territory without exceeding the pfd limit at its borders. The terrain near the south coast is such that there is little difference between the five contours, and only earth stations within an average of about 20 km of the sea would face restrictions in the 13.75-14 GHz band. Near the north coast constraints would be faced by earth stations over a rather larger area owing to some relatively low land around river valleys, but even there the average distances between contour and sea are less than in North West India or the Mississippi Basin, despite the tropical climate.

#### Fig. 13, Cuba (Caribbean)

Clearly, although contour A would cover most of Cuba, contours B, C, D and F cover only small or very small proportions of this thin island, and thus one or more of the interference mitigation techniques described in Annex 4 would be needed unless it should deemed satisfactory for only low e.i.r.p. carriers to be operated (see Table 2). Accordingly the computation was adapted to provide an additional contour G, which corresponds to a minimum path loss to the low-water mark for all but 1% of the time of 138 dB, i.e. about 5 dB less than in the case of contour A. It follows that if 5 dB of interference mitigation can be applied at an earth station conforming to the first row in Table 2, the pfd limit will be met by that station if it is located anywhere inside contour G. Similarly, if 14 dB of mitigation can be applied to an earth station conforming to the second row in Table 2, then that earth station may be located anywhere within contour G. And 23 dB of mitigation for the third row, etc. Furthermore, the application of 9 dB of interference mitigation to any earth station conforming to one of the rows in Table 2 would enable it to be located within the contour defined by the next row above in the Table.

 $E \le 80.7$  $E \le 62.7$  $E \le 36.5 \quad E \le 38.4 \quad E \le 41.3 \quad E \le 44.7$  $E \le 53.7$  $E \le 71.7$ 3.1-4.5 Tallahassee Columbus  $E \le 47.4 \quad E \le 50.3$  $E \le 59.3$  $E \le 68.3$  $E \le 77.3$ 1.5-2.1 2.1-3.1 --e.i.r.p./10 MHz---- $E \le 56.4$  $E \le 65.4$  $E \le 74.4$ Montgomery  $E \le 45.5$  $E \leq 54.5$  $E \le 63.5$  $E \le 72.5$ Antenna diameter (m) 1.2-1.5 Contours beyond which earth stations without shielding would meet pfd =  $-115~dB(W/(m^2\cdot 10~MHz))$  at coast for 99% of time Contour Mobile FIGURE 11 Jackson New Orleans Vicksburg Baton Rouge Monroe Alexandria Shreveport 100 km Large country, temperate climate non-hilly terrain. Mississippi Basin

30°N

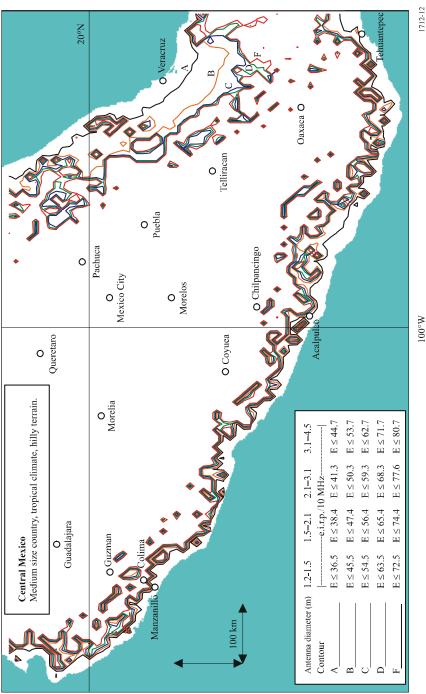
1712-11

 $M_{\circ}06$ 

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FIGURE 12

Contours beyond which earth stations without shielding would meet pfd = -115 dB(W/(m²  $\cdot$  10 MHz)) at coast for 99% of time

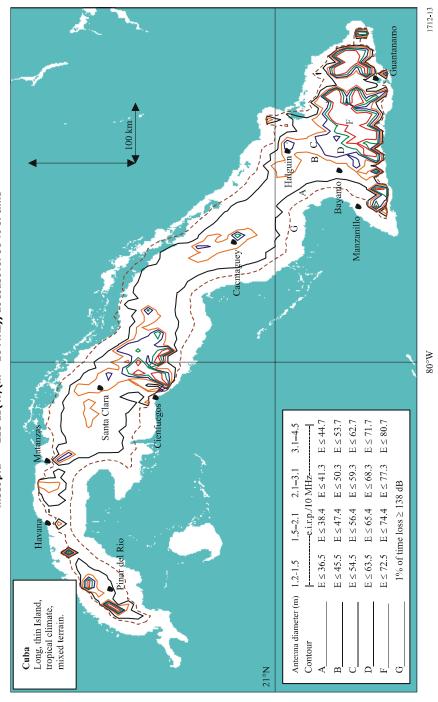


W-0

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FIGURE 13

Contours beyond which earth stations without shielding would meet pfd =  $-115\,dB(W/(m^2\cdot 10\,MHz))$  at coast for 99% of time



#### Annex 3

# Method 3: Method to check compliance of an FSS earth station with

#### the pfd limits of RR No. 5.502 based on site-specific analysis

#### 1 General

The basis of this method is to perform a site-specific analysis for each FSS earth station to be deployed. Deployment may go forward if the analysis shows that the earth station can meet the pfd limits criteria of RR No. 5.502. The analysis is accomplished by using digital terrain data in conjunction with the FSS earth station parameters, appropriate propagation models and any other attenuation due to natural or manmade shielding. It is expected that Method 3 will only be employed when a potential deployment site cannot be shown to be compliant with the pfd limits using either Method 1 or Method 2.

#### 2 A description of Method 3

- Step 1:Digital terrain data that includes the earth station site and surrounding area is required. The data should encompass a sufficient area to reasonably perform the pfd analysis. It is recommended that the resolution of the digital terrain data used is at least 30 arc/s horizontally and 1 m vertically (e.g. GTOPO30 or GLOBE). If a higher resolution model is available for the administration concerned, its use is encouraged.
- Step 2: The parameters of the FSS earth station to be deployed will be required for the analysis. This includes the earth station's antenna size, height above terrain, carrier spectral density, and GSO satellite assignment(s). The appropriate reference earth station radiation pattern for this method could be the one provided by the earth station operator or the one found in the relevant ITU-R Recommendations. Note that if it is envisaged that the earth station may have widely different pointing directions, whether because it may be reassigned at some future time or if an alternate GSO satellite is needed during the initial deployment, then the site-specific analysis will need to be performed for each of these pointing directions.
- Step 3:As with the first two methods, the propagation model best suited to the site-specific analysis is Recommendation ITU-R P.452-11.
- Step 4: The FSS earth station parameters, digital terrain data, and propagation models enable calculation of the path loss in all direction around the potential site. This in turn yields the pfd at the low-water mark or neighbouring country's land border produced by the station. If the pfd limits criteria of RR No. 5.502 are met, then deployment may proceed. Otherwise, additional interference mitigation techniques may need to be applied. It should be noted that in some locations,

particularly those within direct LoS of the low-water mark or land border, deployment may be difficult. Extra attenuation accrued by natural or man-made site-shielding can be applied to this method. The determination of the precise level of attenuation from site-shielding will require further study with a combination of analysis using the above models.

Step 5:A site survey measuring the horizon profile around the earth station from which the actual attenuation from local site-shielding and actual terrain could be derived and applied in the calculations to determine the pfd at the low-water mark or land border produced by the station.

#### Annex 4

# Additional considerations for small and narrow countries to meet the criteria

of RR No. 5.502 and/or as a basis for the establishment of bilateral agreements to exceed the limits of RR No. 5.502

#### 1 General

If a country is geographically small or narrow, contours based on the Methods 1 and 2 (Annexes 1 and 2) may exclude the majority of the territory. Resolution 144 (WRC-03) resolves that the administrations of geographically small or narrow countries may exceed the limitations on FSS earth station power flux-density at the low-water mark in No. 5.502 if such operation is in conformance with bilateral agreements with administrations deploying maritime radiolocation systems in the band 13.75-14 GHz. The following sections introduce measures that all administrations can take to help meet the requirements of RR No. 5.502. These same considerations might be taken into account in bilateral discussions concerning small or narrow countries. Since circumstances differ widely from country to country, no attempt to generalize is made here. It is advisable for each case to be considered on its merits in order to decide which of the possibilities to take

### 2 Restrict operation in the 13.75-14 GHz band to medium or low e.i.r.p. carriers

into account, and to what extent they are applicable.

Table 4 may be used to determine the reduction in maximum e.i.r.p. achievable by restricting the proportion of 14 GHz band carriers in comparison with those currently operated in the 14-14.5 GHz band. To obtain these results the available data were used to compile cumulative distributions giving percentage of earth stations-vs.-e.i.r.p./10 MHz for each of the four ranges of antenna size. Thus, for example, by foregoing the opportunity to deploy the 20% of earth stations with antenna diameters between 1.2 m and 1.5 m that would transmit e.i.r.p. levels at the high end of

the range, all other earth stations could be operated up to a contour corresponding to 9 dB lower minimum path-loss to the border, without exceeding the pfd limit anywhere on the border.

TABLE 4

Reductions in maximum e.i.r.p./in 10 MHz-restrictions – restrictions in proportion of carriers

Antenna	Reduction in proportion of carriers									
diameter range	100% to 80%	80% to 60%	60% to 40%	40% to 20%						
1.2 m ≤ <i>D</i> < 1.5 m	55 - 46 = 9  dB	46 - 42 = 4  dB	42 - 39 = 3  dB	39 - (-2) = 41  dB						
$1.5 \text{ m} \le D \le 2.1$ m	70 - 49 = 21  dB	49 - 47 = 2  dB	47 - 47 = 0  dB	47 - 43 = 4  dB						
2.1 m ≤ <i>D</i> < 3.1 m	85 - 61 = 24  dB	61 - 52 = 9  dB	52 - 52 = 0  dB	52 - 52 = 0  dB						
$3.1 \text{ m} \le D \le 4.5$ m	95 - 71 = 24  dB	71 - 63 = 8  dB	63 - 56 = 7  dB	56 - 47 = 9  dB						

If a given reduction in the proportion of earth stations in a particular antenna size range that would otherwise be operable between 13.75 GHz and 14 GHz could be accepted, the corresponding reduction in maximum e.i.r.p. could be determined in this way, and the relevant contour computed as described in Annex 2. That contour would encompass more of the small country concerned than if the constraint had not been accepted.

#### 3 Apply local site-shielding to earth stations

It is possible to reduce the maximum interference produced at the low-water mark or neighbouring country's land border by any earth station within a country by the addition of shielding attenuation to the site of that earth station. This may be done either by locating the antenna behind a building or other obstacle in the direction of the closest point at which the pfd has to be met, or by the addition of a shield of attenuating material on that side. Since the practicality and/or cost-effectiveness of such measures depends on circumstances, their feasibility can only be assessed on a case-by-case basis. Although shielding in front of an antenna will reduce the interference toward the horizon, the benefit can be offset by signal enhancement due to reflections from buildings or other objects in the vicinity of the antenna. Furthermore, it is difficult to derive worthwhile shielding if the antenna operates at relatively low elevation and the nearest part of the border lies generally in the direction of the Equator. Another factor is that the cost associated with either locating behind a building or adding an artificial shield may increase the cost of a small-dish terminal by a significant percentage.

ITU-R reviewed the shielding and "clutter" attenuations calculated using the empirical algorithms in Recommendations ITU-R P.452 and ITU-R P.526, and compared them with the results of measurements reported in the United Kingdom in 1995. The provisional conclusion of the ITU-R was that, in cases where it is practicable, the attenuation available from site-shielding will usually be between 5 dB and 20 dB depending on circumstances, and is unlikely to exceed 25 dB. More work is needed to confirm this conclusion and expand on the possibilities of site-shielding.

Once the degree of site-shielding attenuation (A dB) available for a specific site has been estimated, and the methodology in Annex 2 has been used to find the magnitude and direction of the minimum loss, L, to the border, equation (2) rearranged and including A can be used to determine the maximum e.i.r.p./10 MHz which an earth station at the site could transmit without exceeding the RR No. 5.502 pfd limit, i.e.  $E = L + A + (G_m - G(\varphi)) - 159.29$  dBW.

#### 4 Selection of earth station antenna diameter

If the attenuation in the direction of the lowest-loss path to the low-water mark or neighbouring country's land border is insufficient for the pfd limits to be met by a planned earth station, but only by a modest amount, one possibility might be to use a slightly larger antenna than would otherwise be necessary. This would enable the transmitter power to be reduced by an amount equal to the difference in antenna gain, thus reducing the off-axis e.i.r.p. by the same amount. Since antenna gain is proportional to the square of the diameter, D, Table 5 gives some changes in D to compensate for potential exceedences of the pfd limits within the probable range of interest.

 ${\it TABLE~5}$  Increases in antenna diameter to compensate for attenuation shortfall

Excess of pfd to be compensate d	1 dB			2 dB			3 dB				4 dB					
Baseline antenna diameter (m)	1.2	1.5	1.8	2.1	1.2	1.5	1.8	2.1	1.2	1.5	1.8	2.1	1.2	1.5	1.8	2.1
Substitute antenna diameter (m)	1.35	1.68	2.02	2.36	1.51	1.89	2.27	2.64	1.70	2.12	2.54	2.97	1.90	2.38	2.85	3.33

#### 5 Seek bilateral agreements to exceed the pfd limit

Given that if a country is small, the length of border near which radar terminals in neighbouring countries, or at sea, may be exposed to interference from FSS earth stations within the country is also small, so the overall impact on the radiolocation service may be correspondingly small.

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Therefore it may be possible for a small country to conclude for terminals in the 13.75-14 GHz band in that area when the pfd limit is exceeded by up to a specified amount, e.g. 5 dB or 10 dB.

Conceptually it would appear to be possible to reach agreement to relax the time percentage part of the limit, rather than to relax the pfd level – for example to permit  $-115~\mathrm{dB(W/m^2)}$  to be exceeded for, say, 5% of the time rather than 1% of the time. However, ITU-R studies revealed that, at least in the case of a medium terrain in a temperate climate, contours for a range of specific path-loss levels change very little if the time percentage is increased above about 0.5% (although they tend to worsen significantly from the FSS viewpoint if the time percentage is reduced below that figure). Hence it seems that in practice, whilst modest increases in pfd level may be worth considering, increasing the time percentage is unlikely to be a worthwhile line for bilateral discussions to pursue.

6 Seek bilateral agreements to waive the pfd limit for part of the band If individual mobile radar signals within the 13.75-14 GHz band occupy bandwidths which are significantly less than 250 MHz, it may be possible for a small country to restrict its FSS use to part of the band, and for another administration to use only the remainder of the band for its mobile radar terminals while they are in the vicinity of the small country. This would be a form of limited band-segmentation.

During the statistical analysis of the available data it was noted that the majority of 14 GHz band earth stations with antennas in the 1.2-4.5 m diameter range transmit single carriers having bandwidths less than 10 MHz, and that very few operate carriers having bandwidths greater than 36 MHz. The criterion used in Radiocommunication Study Group 8 for the protection of 14 GHz band radar terminals is an IIN ratio of -6 dB in a bandwidth of 10 MHz, and this suggests that the bandwidths of typical radar signals in the band 13.75-14 GHz are of the order of 10 MHz. Hence there appears to be scope for bilateral agreements based on band segmentation, although this might be regarded as a last resort since it would reduce the amount of spectrum available to both services, albeit only in and around small countries. However, RR No. 5.503 must be kept in mind when considering band-segmentation options.

#### APPENDIX B

Proposed modifications to FCC Rules

\_\_\_\_\_\_ Comment:

#### APPENDIX B

Proposed modifications to FCC Rules

The following are proposed texts for modifications to the referenced FCC rules:

#### A. Part 2.106

- 1. In the International and U.S.domestic Table of Frequency, In the band 13.75-14.00 GHz, SUPRESS footnote No. 5.503A;
- 2. In the list of INTERNATIONAL FOOTNOTES, replace the text for No. 5.502, and No. 5.503 with the text in the same numbered footnotes which was adopted at WRC-03 to which the U.S is signatory and which has come into force as international law for several years;
  - 3. Modify US 356 to conform with the results of WRC-03 as follows:

In the band 13.75-14.00 GHz, an earth station of a geostationary fixed satellite service network shall have a minimum antenna diameter of 1.2 m and an earth station of a non-geostationary fixed-satellite service system shall have a minimum antenna diameter of 4.5 m. In addition the e.i.r.p. averaged over one second, radiated by a station in the radiolocation or radionavigation services shall not exceed 59 dBW for elevation angles above 2 degrees and 65 dBW at lower angles. Before an administration brings into use an earth station in a geostationary-satellite network in the fixed satellite service in this band with an antenna size smaller than 4.5 m, it shall ensure that the power flux density produced by this earth station does not exceed [(See ITU-R Recommendation SF. 1712)]:

- 115 dB (W/ (m2. 10 MHz)) for more than 1% of the time produced at the low water mark, as officially recognized by the coastal state.
- 115 dB(/ (m2. 10 MHz)) for more that 1 % of the time produced 3m above ground at the border of the territory of administration deploying or planning to deploy land mobile radars in this band, unless prior agreement has been obtained.

For earth stations within the fixed satellite service having an antenna diameter greater than or equal to 4.5m, the e.i.r.p. of any emission should be at least 68 dBW and should not exceed 85 dBW.

4. Modify footnote US 357 to reflect the results of WRC-03 as follows:

In the band 13.75-14.0 GHz geostationary space stations in the space research service for which information for advance publication has been received by the ITU Radiocommunication Bureau (Bureau) prior to 31 January 1992 shall operate on an secondary basis with stations in the fixed satellite service: after that date, new geostationary space stations in the space research service will operate on a secondary basis. Until those space stations in the space research service for which information for advance publication has been received by the Bureau prior to 31 January 1992 cease to operate in this band:

- a. The e.i.r.p. density in the band 13.77-.13.78 GHz of emissions from any earth station in the fixed-satellite service operating with a space station in geostationary-satellite orbit shall not exceed:
- i) 4.7D+28 dB (W/40kHz), where D is the fixed satellite earth station antenna

diameter (m) for antenna diameters equal to or greater than 1.2m and less

than 4.5m.

ii)  $49.2 + 20 \log (D/4.5) dB (W/40 kHz)$ , where D is the fixed satellite service

 $earth \ station \ diameter (m) \ for \ antenna \ diameters \ equal \ to \ or \ greater \ than$ 

4.5 m and less than 31.9m.

iii) 66.2 dB (W/40/kHz) for any fixed satellite service earth station antenna

diameter(s) greater than 39.1 m.

iv) 56.2 dB (W/40/kHz) for narrow band (less than 40 kHz) of necessary

bandwidth) fixed satellite earth station emissions from any fixed satellite

earth station having an antenna of 4.5 m or greater.

b. The e.i.r.p. density of emissions from any earth station in the fixed satellite service operating with a space station in non-geostationary-satellite orbit shall not exceed 51 dBW in any 6 MHz band fro 13.77-13.78 GHz.

Automatic power control may be used to increase the e.i.r.p. density in these frequency ranges to compensate for rain attenuation, to the extent that the power flux-density at the fixed satellite service space station does not exceed the value resulting from use by an earth station of an e.i.r.p. meeting the above limits in clear air conditions (WRC-03).

#### B. Part 25 Satellite Communications

#### 1. Section 25.134

Add a new section (e) to section 25.134 as follows:

(e) V sat networks operating in the 12/13.75-14.0 GHz bands All applications for digital and analogue V sat networks using the band 13.75-14.0 GHz shall be processed routinely in accordance with the provisions of (a) and (b) above provided they meet the requirements of No, US356 and US357 (as modified). Reference to 14 GHz bands is understood to include the band 13.75-14.0 GHz. The requirements of US 357 and US 358 are considered to be met if the earth station antenna meets the coastal separation conditions specified for the earth station antenna size and associated e.i.r.p.[ see graph XYZ].

#### 2. Section 25.208

Add a new section (u) to section 25.208 as follows:

(u) In the band 13.75-14.00 GHz for earth stations with antenna diameters smaller than 4.5m, the calculation of the pfd limits specified in US356 and US357 (as modified) shall be performed in accordance with the provisions of ITU-R Recommendation S. 1712.

#### 3. Section 25.115

Add a new section (g) to section 25.115 as follows:

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(g) FSS earth stations in the band 13.75-14.00 GHz operating with U.S. licensed or non-U.S. licensed geostationary satellites which have antennas no smaller than 4.5 m shall be processed routinely.

- 4. Add a new section (h) to Part 25.204
- (h) FSS earth stations operating in the band 13.75-14.0 GHz having antennas from 1.2 m to 4.5 m need to meet the coastal separation distance for the e.i.r.p specified in graph XYZ (to be developed based on Recommendation ITU-R S. 1712, and agreed with NTIA) to be routinely process. If the distance is not met then the earth station will be individually process.